104TH CONGRESS IST SESSION H. R. 2494

To amend the Internal Revenue Code of 1986 to provide for the treatment of bad debt reserves of savings associations which are required to convert into banks, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 18, 1995

Mr. Archer (for himself, Mr. Leach, and Mrs. Roukema) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to provide for the treatment of bad debt reserves of savings associations which are required to convert into banks, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Thrift Charter Conver-
- 5 sion Tax Act of 1995".

1	SEC. 2. TREATMENT OF RESERVES FOR BAD DEBTS OF SAV-
2	INGS ASSOCIATIONS WHICH ARE REQUIRED
3	TO CONVERT INTO BANKS.
4	(a) In General.—Section 593 of the Internal Reve-
5	nue Code of 1986 (relating to reserves for losses on loans)
6	is hereby repealed.
7	(b) Conforming Amendments.—
8	(1) Subsection (e) of section 52 of such Code
9	is amended by striking paragraph (1) and by redes-
10	ignating paragraphs (2) and (3) as paragraphs (1)
11	and (2), respectively.
12	(2) Subsection (a) of section 57 of such Code
13	is amended by striking paragraph (4).
14	(3) Section 246 of such Code is amended by
15	striking subsection (f).
16	(4) Clause (i) of section 291(e)(1)(B) of such
17	Code is amended by striking "or to which section
18	593 applies''.
19	(5) Subparagraph (A) of section 585(a)(2) of
20	such Code is amended by striking "other than an or-
21	ganization to which section 593 applies".
22	(6) Section 596 of such Code is hereby re-
23	pealed.
24	(7) Subsection (a) of section 860E of such Code
25	is amended—

1	(A) by striking "Except as provided in
2	paragraph (2), the" in paragraph (1) and in-
3	serting ''The'',
4	(B) by striking paragraphs (2) and (4) and
5	redesignating paragraphs (3) and (5) as para-
6	graphs (2) and (3), respectively, and
7	(C) by striking in paragraph (2) (as so re-
8	designated) all that follows "subsection" and
9	inserting a period.
10	(8) Paragraph (3) of section 992(d) of such
11	Code is amended by striking "or 593".
12	(9) Section 1038 of such Code is amended by
13	striking subsection (f).
14	(10) Clause (ii) of section $1042(c)(4)(B)$ of
15	such Code is amended by striking "or 593".
16	(11) Subsection (c) of section 1277 of such
17	Code is amended by striking "or to which section
18	593 applies''.
19	(12) Subparagraph (B) of section 1361(b)(2) of
20	such Code is amended by striking "or to which sec-
21	tion 593 applies".
22	(13) The table of sections for part II of sub-
23	chapter H of chapter 1 of such Code is amended by
24	striking the items relating to sections 593 and 596.

1	(c) Effective Date.—The amendments made by
2	this section shall apply to taxable years beginning after
3	December 31, 1995.
4	(d) 6-YEAR SPREAD OF ADJUSTMENTS.—
5	(1) IN GENERAL.—In the case of any taxpayer
6	who is required by reason of the amendments made
7	by this section to change its method of computing
8	reserves for bad debts—
9	(A) such change shall be treated as a
10	change in a method of accounting,
11	(B) such change shall be treated as initi-
12	ated by the taxpayer and as having been made
13	with the consent of the Secretary, and
14	(C) the net amount of the adjustments re-
15	quired to be taken into account by the taxpayer
16	under section 481(a) of the Internal Revenue
17	Code of 1986 (as modified by paragraph (2))
18	shall be taken into account ratably over the 6-
19	taxable year period beginning with the first tax-
20	able year beginning after December 31, 1995.
21	(2) No inclusion of portion of reserve.—
22	In the case of a taxpayer to which paragraph (1) ap-
23	plies and which is a large bank (as defined in section
24	585(c)(2) of such Code) for its first taxable year be-
25	ginning after December 31, 1995—

1	(A) no amount shall be includible in gross
2	income by reason of the reduction of its reserve
3	for bad debts to the extent that the amount of
4	such reserve as of the close of its last taxable
5	year beginning before January 1, 1996, does
6	not exceed the amount applicable to such tax-
7	payer under section 585(b)(2)(B) of such Code
8	for such last taxable year, and
9	(B) the net amount of adjustments taken
10	into account under paragraph (1)(C) shall be
11	reduced by the amount not includible in gross
12	income by reason of subparagraph (A) of this
13	paragraph.
14	(3) Suspension of recapture if residen-
15	TIAL LOAN REQUIREMENT MET.—
16	(A) IN GENERAL.—In the case of a tax-
17	payer which meets the residential loan require-
18	ment of subparagraph (B) for any taxable
19	year—
20	(i) no adjustment shall be taken into
21	account under paragraph (1) for such tax-
22	able year, and
23	(ii) such taxable year shall be dis-
24	regarded in determining—

1	(I) whether any other taxable
2	year is a taxable year for which an
3	adjustment is required to be taken
4	into account under paragraph (1), and
5	(II) the amount of such adjust-
6	ment.
7	(B) RESIDENTIAL LOAN REQUIREMENT.—
8	A taxpayer meets the residential loan require-
9	ment of this subparagraph for any taxable year
10	if the principal amount of the residential loans
11	made by the taxpayer during such year is not
12	less than the average of the principal amounts
13	of such loans made by the taxpayer during the
14	6 most recent testing years ending before such
15	taxable year.
16	(C) Testing years.—For purposes of
17	subparagraph (B), the term "testing year"
18	means—
19	(i) each taxable year ending on or
20	after December 31, 1990, and before Jan-
21	uary 1, 1996, and
22	(ii) each taxable year ending after De-
23	cember 31, 1995, for which the taxpayer
24	meets the residential loan requirement of
25	subparagraph (B).

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1	(D) RESIDENTIAL LOAN.—For purposes of
2	this paragraph, the term "residential loan"
3	means any loan described in section
4	7701(a)(19)(C)(v) of such Code.
5	(E) CONTROLLED GROUPS.—In the case of
6	a taxpayer which is a member of any controlled
7	group of corporations described in section
8	1563(a)(1) of such Code, subparagraph (B)
9	shall be applied with respect to such group.
10	(F) Coordination with estimated tax
11	PAYMENTS.—For purposes of applying section
12	6655(e)(2)(A)(i) of such Code with respect to
13	any installment, the determination under sub-
14	paragraph (A) of whether an adjustment is re-
15	quired to be taken into account under para-
16	graph (1) shall be made as of the last day pre-
17	scribed for payment of such installment.
18	(4) Continued application of paragraph
19	(2) UNDER SECTION 585 TRANSITIONAL RULES.—In
20	the case of a taxpayer to which paragraph (1) ap-
21	plied and which was not a large bank (as defined in
22	section 585(c)(2) of such Code) for its first taxable
23	year beginning after December 31, 1995—
24	(A) IN GENERAL.—Rules similar to the

rules of paragraph (2) shall apply for purposes

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- of applying section 585(c)(3) of such Code with respect to the amount of such taxpayer's reserve for bad debts as of the close of the last taxable year before the disqualification year.
 - (B) TREATMENT UNDER ELECTIVE CUT-OFF METHOD.—No amount shall be includible in gross income under section 585(c)(4) of such Code by reason of the reduction of such taxpayer's reserve for bad debts below the amount applicable to such taxpayer under section 585(b)(2)(B) of such Code for the last taxable year before the disqualification year.
 - (5) CONTINUED APPLICATION OF SECTION 593(e).—Notwithstanding the amendments made by this section, in the case of a taxpayer to which paragraph (1) of this subsection applies, section 593(e) of such Code (as in effect on the day before the date of the enactment of this Act) shall continue to apply to such taxpayer as if such taxpayer were a domestic building and loan association but the amount of the reserve taken into account under such section 593(e) shall be only the amount of such taxpayer's reserve for bad debts which is not includible in gross income by reason of paragraph (2) or (4) of this subsection.

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1 (6) REGULATIONS.—The Secretary of the 2 Treasury or his delegate shall prescribe such regula-3 tions as may be necessary to carry out this sub-4 section, including regulations providing for the appli-5 cation of paragraph (3) in the case of mergers, spin-6 offs, and other reorganizations.

7 SEC. 3. DEDUCTION FOR SPECIAL ASSESSMENTS.

For purposes of subtitle A of the Internal Revenue Code of 1986, the amount allowed as a deduction under section 162 of such Code for the taxable year shall include the amount paid during 1996 as a special assessment under section 7(b)(6)(B) of the Federal Deposit Insurance Act, as amended by the Thrift Charter Conversion Act of 1995, as proposed by H.R. 2491, as introduced in the 104th Congress.

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